## Licensing Trusts

18.001 As statutory auditor of all licensing trusts, we have watched the sector with interest over the years, and last reported on it in 1997. ${ }^{1}$ Our concerns have been about financial performance, going concern, and legislative change. We have regularly expressed the need for structural reform of licensing trusts to allow them to operate their businesses in a more appropriate environment.
18.002 In our 1997 report, we noted the recommendations that we had made to the Advisory Committee considering amendments to the Sale of Liquor Act 1989. To date there has been no legislative change concerning licensing trusts. However, we understand that legislation is currently being drafted following Cabinet consideration of the recommendations by the Advisory Committee. We await these changes with interest.
18.003 We decided to have a further look at the financial performance of all licensing trusts. We previously reported on the results for the licensing trust sector for the period 1991 to 1995. Figure 18.1 on the next two pages shows individual results for 1996 to 1998, and Figure 18.2 on page 124 shows the aggregate results for 1991 to 1998.
18.004 1995-96 appeared to be a good year for licensing trusts overall. However, the situation has declined over the last two years, with a large number of trusts showing pre-tax losses.
18.005 We still have concerns about the decreasing ability of some trusts to continue operating. In our view, this situation could be alleviated by legislative changes to allow licensing trusts to restructure their business activities in a way that will enable them to better meet the challenges of a competitive industry.

## LICENSING TRUSTS AND

Financial Performance of Licensing Trusts 1996-98
Based on figures extracted from the 1995-96,1996-97 and 1997-98 audited financial statements, except that 1998 figures were not available for Parakai, and the
figures for Johnsonville, Porirua, Terawhiti, Wainuiomata and Wellington South are unaudited. Otumoetai ceased trading in 1996. figures for Johnsonville, Porirua, Terawhiti, Wainuiomata and Wellington South are unaudited. Otumoetai ceased trading in 1996.

## தேே <br> 

 $5,334,000$723,106
$1,187,595$
$3,421,897$
249,113
458,741
268,508
$29,74,759$
$3,027,235$
$10,098,089$
$5,15,424$
$18,774,777$
$4,312,000$
$1,504,899$
0
870,450
407,824
$9,129,028$
$4,218,000$
429,976
213,760
$1,375,936$
$1,346,113$
$8,614,201$
554,231
$1,397,492$
$112,823,154$
教


$$
3
$$

Figure 18.1
Financial Performance of Licensing Trusts 1996-98... continued

| Trust | Profit/(Loss) Before Tax |  |  | Return on Total Assets |  |  | Return on Equity |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1998 \\ \$ \end{gathered}$ | $\begin{gathered} 1997 \\ \$ \end{gathered}$ | $\begin{gathered} 1996 \\ \$ \end{gathered}$ | $\begin{gathered} 1998 \\ \% \end{gathered}$ | $\begin{gathered} 1997 \\ \% \end{gathered}$ | $\begin{gathered} 1996 \\ \% \end{gathered}$ | $\begin{gathered} 1998 \\ \% \end{gathered}$ | $\begin{gathered} 1997 \\ \% \end{gathered}$ | $\begin{gathered} 1996 \\ \% \end{gathered}$ |
| Ashburton | 668,781 | 614,943 | 918,398 | 8.99 | 8.79 | 13.81 | 10.83 | 10.75 | 17.22 |
| Birkenhead | 790,346 | $(145,748)$ | $(150,100)$ | 43.26 | (23.59) | (20.14) | 57.79 | (25.24) | (20.76) |
| Cheviot | 60,715 | 100,230 | 102,905 | 4.40 | 7.76 | 8.43 | 5.04 | 8.01 | 8.66 |
| Clutha | 87,337 | 92,581 | 209,699 | 2.35 | 2.41 | 4.77 | 2.79 | 3.05 | 6.13 |
| Flaxmere | 62,715 | 26,277 | 56,027 | 8.53 | 3.51 | 7.52 | 20.19 | 9.85 | 22.49 |
| Geraldine | 29,546 | 48,290 | 45,097 | 2.39 | 4.84 | 4.31 | 5.82 | 9.90 | 9.83 |
| Hawarden | 4,727 | 6,057 | 499 | 1.62 | 2.05 | 0.17 | 1.73 | 2.23 | 0.19 |
| Invercargill | 2,512,458 | 2,873,286 | 3,344,722 | 6.76 | 7.91 | 9.82 | 7.59 | 9.11 | 11.24 |
| Johnsonville | $(257,000)$ | $(1,180,000)$ | 1,244,847 | (14.66) | (28.10) | 20.86 | (30.82) | (107.18) | 41.12 |
| Masterton | $(203,072)$ | 7,671 | 746,782 | (2.54) | 0.06 | 5.17 | (2.54) | 0.09 | 7.40 |
| Mataura | 176,830 | 223,459 | 747,701 | 2.75 | 3.58 | 12.28 | 3.28 | 4.23 | 14.50 |
| Mt. Wellington | 394,422 | 831,753 | 826,388 | 0.92 | 1.80 | 1.82 | 2.12 | 4.01 | 4.40 |
| Oamaru | $(370,000)$ | $(146,000)$ | 1,400,000 | (4.36) | (1.75) | 16.77 | (11.05) | (3.88) | 32.47 |
| Otara | $(95,961)$ | 4,766 | 125,010 | (4.41) | 0.21 | 5.48 | (6.79) | 0.32 | 8.31 |
| Otumoetai |  | - | 430,492 |  | - | 14.53 | ) | - | 0.00 |
| Papatoetoe | $(19,233)$ | $(40,050)$ | $(17,698)$ | (1.11) | (1.01) | (2.33) | (2.31) | (2.08) | (4.60) |
| Parakai | N.A. | $(32,766)$ | $(3,840)$ | N.A. | (6.55) | (0.73) | N.A. | (6.81) | (0.94) |
| Porirua | $(959,000)$ | $(994,000)$ | 124,527 | (16.74) | (12.82) | 1.16 | (23.63) | (16.50) | 1.36 |
| Portage | 2,007,000 | 1,654,000 | 2,429,000 | 19.03 | 15.42 | 23.45 | 30.24 | 31.37 | 57.59 |
| Rimutaka | 2,375 | 50,851 | $(19,616)$ | 0.24 | 5.35 | (1.58) | 1.11 | 24.10 | (4.56) |
| Te Kauwhata | $(10,710)$ | $(21,903)$ | 1,318 | (3.81) | (6.90) | 0.38 | (5.91) | (11.42) | 0.62 |
| Terawhiti | $(88,000)$ | $(910,000)$ | 5,609 | (5.53) | (55.29) | 0.22 | (24.11) | (201.33) | 0.41 |
| Wainuiomata | $(22,000)$ | $(402,000)$ | 2,994 | (1.88) | (33.33) | 0.15 | (4.05) | (69.91) | 0.22 |
| Waitakere | 2,116,989 | 1,688,955 | 1,621,793 | 14.74 | 13.39 | 14.28 | 18.98 | 17.34 | 18.83 |
| Wellington South | 90,000 | $(948,000)$ | 108,009 | 6.93 | (82.09) | 5.80 | (30.82) | N/A | 19.49 |
| Wiri | 363,877 | 283,717 | 232,811 | 11.08 | 11.50 | 9.33 | 21.07 | 18.77 | 16.66 |
| Totals | 7,343,142 | 3,708,721 | 14,511,022 |  |  |  |  |  |  |
| Average | - | - | - | 4.5 | 2.1 | 8.1 | 6.7 | 3.4 | 12.9 |

## LICENSING TRUSTS AND <br> ASSOCIATED CHARITABLE TRUSTS

Figure 18.2
Aggregate Financial Performance of Licensing Trusts 1991 to 1998

| Year | $\begin{aligned} & \stackrel{y}{0} \\ & \ddot{0} \\ & \stackrel{y}{4} \\ & \text { ⿹\zh26灬 } \\ & \stackrel{0}{0} E \end{aligned}$ |  |  |  | Number of Trusts |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1997-98^{2,3}$ | 164.6 | 109.0 | 7.3 | 6.7 | 24 | 9 |
| 1996-973 | 172.5 | 108.6 | 3.7 | 3.4 | 25 | 10 |
| 1995-96 | 179.9 | 112.8 | 14.5 | 12.9 | 26 | 4 |
| 1994-95 | 178.6 | 103.7 | 9.7 | 9.4 | 26 | 6 |
| 1993-94 | 173.9 | 87.2 | 6.3 | 7.2 | 27 | 7 |
| 1992-93 | 168.5 | 70.4 | 4.4 | 6.3 | 27 | 7 |
| 1991-92 | 189.1 | 86.1 | (0.1) | (0.1) | 27 | 11 |
| 1990-91 | 209.2 | 96.9 | 0.3 | 0.2 | 27 | 10 |

2 The results for 1997-98 do not include Parakai, as figures were not available. Also, the figures for Johnsonville, Porirua, Terawhiti, Wainuiomata and Wellington South are unaudited.

3 Otumoetai ceased trading in 1996.

## Associated Charitable Trusts and Other Organisations

18.006 Nearly all licensing trusts have an associated charitable trust, which carries out distributions of gaming machine proceeds and licensing trust charitable funds to the community in the licensing trust's area. Many licensing trusts also have management companies.
18.007 The Audit Office is the appointed auditor of most of the charitable trusts and all of the management companies. However, this is not a statutory appointment - the audits are carried out by arrangement with the entities concerned. As we have stated previously, in our view the Audit Office should be the statutory auditor of such entities on the basis that those entities are managing the businesses of publicly owned bodies or are distributing the profits of those bodies.
18.008 We have had concerns in recent years over the uncertainty surrounding the legal powers of some charitable trusts and management companies. In one instance, the law was not clear as to the ability of a charitable trust to make a loan to another organisation. In another instance, it was not clear whether the business arrangements of a management company allowed a licensing trust to meet its objectives under the legislation.
18.009 In our view, some of the business arrangements being made by licensing trusts were never envisaged by the current legislation. We hope that any legislative change will take into account the changing environment in which licensing trusts and their associated organisations are operating.

